University of Tennessee Knoxville and Tennessee State University
Combined Research and Extension Plan of Work
2021-2025

Status: Final
Date: 07/14/2020

I. Plan Overview
1. Executive Summary

Tennessee's two land-grant institutions comprise the Tennessee Agricultural Research and Extension System. They work independently and collaboratively to conduct Research and Extension programs in all 95 counties and to serve the state's 6.8 million people. The University of Tennessee is based in Knoxville and serves as the state's 1862 institution. It includes the University of Tennessee Extension (UT Extension) and the Tennessee Agricultural Experiment Station (UT AgResearch). Based in Nashville, Tennessee State University is the state's 1890 institution; it includes the Tennessee State University (TSU) Cooperative Extension Program and the TSU Institute for Food, Agriculture and Environmental Research. TSU Cooperative Extension Program has county agents in 50 counties, co-located with UT Extension in local county extension offices. This 2021-2025 Plan of Work represents the combined efforts of UT Extension, UT AgResearch, the TSU Cooperative Extension Program, and the TSU Institute for Food, Agriculture and Environmental Research.

The UT Institute of Agriculture has formally re-unified with the flagship UT Knoxville campus, resulting in a new reporting structure. The former UTIA Chancellor now holds the titles of Senior Vice Chancellor, reporting to the UT Knoxville Chancellor, and Senior Vice President for Agriculture, reporting to the UT System President. These changes will allow UT Extension and AgResearch to better leverage resources across campus and the state, and to increase collaborations among faculty. We look forward to the fruits of these organizational changes in the coming years.

UT Extension conducted a far-reaching strategic planning effort in 2010 to map the future for the next 10 years. This extensive strategic planning effort informed this Plan of Work. UT Extension is in the process of formulating an achievable 2020-2030 Strategic Plan. The data and results are in the tabulation phase. This planning process has been guided by a diverse leadership team representing a cross-section of employees from across the state, including TSU Extension, and this team has been instrumental in collecting and analyzing data. As part of this process, we are seeking the opinions from many Tennesseans, including decision-makers, clientele, partners and volunteers. More than 120 stakeholders and 490 UT Extension employees participated in the regional and campus listening sessions. The planning effort also includes an onlinesurvey component. The goal is to give everyone a voice. The strategic planning effort will be completed and announced in November of 2020.

UT AgResearch conducts research within its eight academic departments and seven physical centers (in addition to several virtual centers), and at ten AgResearch and Education Centers located throughout the state. These units help drive planned research programs and facilitate the faculty's research projects. AgResearch will work more closely and seamlessly with colleagues across campus on projects such as the new UT One Health Initiative. In cooperation with UT Knoxville, the UT Health Sciences Center, and the DOE Oak Ridge National Lab, AgResearch faculty will address animal and environmental health issues that affect Tennessee, with implications for the country and even globally. Under our new Director of the Tennessee Agricultural Experiment Station and Dean of AgResearch, Dr. Hongwei Xin, we will develop an implementation plan to ensure that we meet goals established in the UTIA Strategic Plan for 2018 - 2028. We will seek feedback from all stakeholders, including the newly formed UT Commission on Agriculture, comprised of key stakeholders from industry and commodity groups, the state government, the community, and senior leadership across the UT System.

TSU Extension has appointed Program Leaders in family and consumer sciences, 4-H youth development, agriculture and natural resources, to provide linkage with program areas between UT and TSU Extension. These appointees also serve on the TSU Extension Programming Council to coordinate integrated and interdisciplinary programming efforts.

Almost one of every eight to nine dollars generated in the state is associated with agriculture or an industry that generates projects from a natural resource - more than $71 billion annually. In addition, nearly 364,000 Tennesseans are directly employed by agricultural or natural resource industries, making effective research and Extension programs critical. UT and
TSU research foci include supporting the state's nursery industry; developing agronomic crop varieties to meet consumer and farmer needs; improving the reproductive health of our livestock; concerted efforts to ramp-up biomass production and processing to reduce dependence on foreign oil; and expanding the state's important hardwood lumber processing industry. In addition, we seek to continue our leadership in no-till agriculture and soil erosion modeling; become more adept at using beneficial insects to protect ecosystems in the Great Smoky Mountains and beyond; explore new technologies to for sustainable agriculture and food systems; and contribute to the national public policy conversation through our agricultural and natural policy research centers. We also will continue to safeguard the public with important food safety research, promote technologies to minimize wastewater impact, and explore the juncture of animals, humans, and the environment. TSU research plans to continue to increase our impact through the addition of position in plant biotechnology and food science.

The College of Agriculture at Tennessee State University utilizes faculty in the Department of Agricultural and Environmental Sciences and the Department of Human Sciences to conduct research and extension work to address the needs of our society, with particular emphasis on underserved populations and NIFA priority areas. Our goal is to pursue new frontiers in agricultural research that are relevant to our stakeholders. In addition to our network of campus-based laboratory and research facilities, our faculty utilize three Agricultural Research and Education centers to support their research. However, recent tornadoes in Nashville have heavily damaged the Agricultural Research and Extension Center associated with the TSU main campus. It is yet to be determined what the timeline for recovery is, or the immediate-term impact on research conducted at that site. Utilizing NIFA funding, TSU research is entering the construction phase of a new stand-alone Food Science and Technology Building that will support our expanding expertise in food technology and food safety.

This Plan of Work includes estimated FTEs, merit/peer review processes, methods to obtain and utilize stakeholder input, and the critical issues that drive research and Extension priorities at the University of Tennessee and Tennessee State University. Stakeholder input and statewide needs assessments may result in a shift of allocations and FTE assignments between and among critical issues from year to year.

The occurrence of COVID-19 will have an undetermined effect on this Plan of Work. Research and Extension activities at TSU and UT have been severely curtailed by university closures and government mandated stay-at-home orders. The level of disruption to normal university operations experienced during the spring and summer of 2020 will almost certainly affect the direction and execution of our intended activities for the 2020-2021 plan year; however, the magnitude of the disruption is yet to be determined.

### 2. FTE Estimates

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### II. Merit / Peer Review Process

Tennessee Extension programs funded by Smith-Lever or NARETPA Section 1444 and 1445 require a merit review process. A panel of Extension administrators, program leaders and scholars from four states reviewed and approved the Tennessee Extension merit review criteria. Criteria includes assessing needs, delivery methods, implementation steps, evaluation, ensuring diversity and defined outcomes. UT and TSU coordinate merit review processes. State Extension specialists propose planned programs. All proposed programs are reviewed and approved by a review team of UT and TSU Extension administrators and specialists.

UT AgResearch Hatch regular and Hatch/Multi-state research projects also undergo a review process for merit and
scientific soundness, and to ensure that they align with established research priorities. The review process for Hatch regular research projects begins informally with discussions between the project director, colleagues, the department head, and, if applicable, AgResearch and Education Center administrators where any work may take place. A review panel of three scientists evaluates the proposal for clarity and scientific merit (that should lead to publishable data). The project director makes any necessary changes then submits the proposal to the department head. If approved, the Dean/Director of AgResearch then conducts a final review and approves the proposal for submission to NIFA.

Hatch/Multi-state projects go through a comparatively more complex review at the regional level, so the internal review process is abbreviated. The faculty member officially joins a multi-state project after consulting with colleagues and, if applicable, the AgResearch and Education Center administrators where work may take place. He/she then submits a project proposal reflecting the UT component directly to the Associate Dean/Associate Director of AgResearch. The researcher may submit the project to NIFA once the review is complete and any necessary changes are made.

As per NIFA recommendations, each proposed TSU research program is peer-reviewed for relevancy and practicality. The review is performed by subject-specific faculty focus groups and the college administration. Some programs have the benefit of an additional review by an external panel. These panels are composed of agricultural researchers and administrators in the 1890 University system. Faculty proposals within the Critical Issues are evaluated for relevancy, scientific soundness, and appropriateness of planned outcomes. Only those proposed programs that successfully meet all criteria are developed into executable outcome objectives.

The TSU College of Agriculture continues to hold an annual retreat for faculty. This two day, off-campus event provides an opportunity for focus group members to dedicate time to discuss, evaluate, and plan program objectives without the distractions of campus life. Also, the Associate Deans of the college continue to have individual meetings with faculty members to review research priorities, extension work plans and progress. These meetings facilitate an almost continual avenue for monitoring of progress and problem resolution. The above procedures contribute significantly to ensuring that projects under the Critical Issues are executed efficiently and with maximum benefit to stakeholders.

III. Stakeholder Input

1. Actions to Seek
UT and TSU Extension pursued multiple data collections for this Plan of Work. All 95 counties have local Extension advisory groups that provide ongoing stakeholder input. The UT-TSU Extension State Advisory Council reviews and updates plans bi-annually. Extensive strategic plan activities also informed this plan. Employees, community members and state agency leaders participated in surveys, listening sessions and focus groups to identify critical issues affecting their communities and how Extension could address these concerns. Based on this input, the State Extension Advisory Council identified plan priorities. New state action agendas were created to address priorities. Plans are reviewed annually to determine progress and make changes.

UT AgResearch continues to seek stakeholder feedback through several means. The UT Commission on Agriculture holds public meetings twice per year to provide valuable feedback to UT leadership. Three UTIA Regional Advisory Councils meet twice per year to discuss agricultural and natural resources issues, UTIA program priorities, and how UTIA, including UT AgResearch and UT Extension, may respond to these issues. Successful partnerships with commodity and industry groups, the Tennessee Farm Bureau, and several departments within the Tennessee state government are beneficial to the advancement of of common research interests. Advocacy/advisory groups serve the UT AgResearch academic departments and the ten AgResearch and Education Centers at the invitation of the department head and Center director, respectively, to provide stakeholder feedback and to guide future research priorities. Faculty help drive the UT AgResearch agenda by remaining abreast of emerging research and actively engaging with the scientific community, program leaders with state and federal funding agencies, the general public, and agricultural and natural resources commodity and industry groups.

Through the development of relationships with the leadership and members of stakeholder-related organizations, TSU research obtains valuable stakeholder input concerning research priorities. TSU research and Extension places a very strong emphasis on our faculty to partner with the industry, trade, commodity, or professional organizations associated with their respective program areas. In addition to interacting with industry, trade, commodity and professional organizations, faculty are encouraged to assume leadership roles in the organizations. Examples of associations in which our faculty have enhanced roles of engagement are the: Entomological Society of America, American Phytopathology

In addition to private groups, TSU faculty regularly engage public agencies to provide guidance and feedback about our programs. Agencies include USDA/NIFA, USDA/APHIS, USDA/ARS, USDA/FSA, USDA/FS, USDA/NRCS, USDA/ERS, USDA RMA, Tennessee Department of Agriculture, Tennessee Department of Forestry, Tennessee Plant Material Advisory Committee, Tennessee Wildlife Resources Agency, and the Tennessee Department of Environment and Conservation. A number of different programs maintain an active presence on social media and utilize feedback gained from those sources in their programs.

2. Methods to Identify
UT and TSU Extension will employ their extensive, statewide network of advisory groups for stakeholder input. The State Extension Advisory Council provides input and direction for statewide initiatives. Tennessee Extension Agents will continue to place special emphasis on involving youth and other underrepresented groups in needs assessment activities. All of Tennessee’s 95 counties have a County Agricultural Committee of seven local stakeholders, nominated by the County Mayor and approved by majority vote of the County Commission. Every County Agriculture Committee meets four times annually, and their duties include input into hiring decisions, local funding, and local programming.

UT AgResearch implements several methods to identify stakeholders for input. The UT Commission on Agriculture includes representatives from commodity and industry groups, the state government, and the community. It holds public meetings twice per year to provide feedback to UT leadership on research, extension and education issues. Three UTIA Regional Advisory Councils are comprised of the UT Senior Vice President for Agriculture and Deans, representatives from Tennessee agricultural and natural resources commodity groups, and clientele served by UTIA programs. UTIA personnel nominate the commodity group and clientele members. Each of the three Regional Advisory Groups elects a chair to guide meetings. In addition, UT AgResearch administrators and faculty are actively engaged with agricultural and natural resources commodity and industry groups. As new priorities arise, these groups seek out one another to discuss common research priorities and opportunities for partnership. Advocacy/advisory groups for the UT AgResearch academic departments and the AgResearch and Education Centers identify additional stakeholders based on the individuals' and groups' relevant background, expertise, and community connections, etc. UT AgResearch faculty regularly interact with their peers at professional meetings and through joint project ventures. UT AgResearch administrators encourage faculty to meet with program leaders at state and national funding agencies to discuss research priorities. Additionally, faculty have opportunities to meet with the public during AgResearch and Education Center field day events.

TSU research employs a strategy to identify stakeholders in a manner that will provide the most useful and accurate feedback possible about stakeholder concerns. Groups that serve the stakeholders (community based groups) or groups that represent stakeholders (industry and trade associations) are a primary source of input. Examples of groups are listed in the previous section, Actions to Seek Stakeholder Input. Individual stakeholders are utilized where there are no associated groups representing the program area, or when an opportunity for face-to-face interaction (i.e. at an association meeting, field site visit, or community event) is presented. In these cases, individuals involved the program outputs are identified and queried for input.

3. Methods to Collect
Tennessee Extension (UT/TSU) Agents and Specialists are trained in needs assessment strategies and how to select individuals for Advisory Committees. Community leaders selected for Advisory Committees are chosen to represent the diversities (i.e. gender, age, racial/ethnic, socio-economic, political, educational, etc.) of the county or area served. The UT Commission on Agriculture conducts public meetings twice per year (specific to UT Extension). Extension Agents recruit individuals who have participated in past and current Extension programs; and they recruit individuals who have not used Extension to serve on local advisory committees and participate in open listening sessions. Extension Agents also conduct surveys on planned program areas.

UT AgResearch collects input through regular contact with stakeholders. The UT Commission on Agriculture and the UTIA Regional Advisory Councils meet twice per year. The UT Senior Vice President for Agriculture responds to any issues raised, and, as appropriate, may delegate action to the Deans/Directors of UT AgResearch and UT Extension. UT AgResearch administrators meet with external stakeholders throughout the year. They have face-to-face meetings with the academic department heads and virtual meetings with the AgResearch and Education Center directors monthly; collectively they meet once per year. The academic departments and AgResearch and Education Centers meet with their
advocacy/advisory groups annually, and share stakeholder feedback with AgResearch administrators and faculty as appropriate. Faculty attend professional meetings and read scientific journals and popular press articles throughout the year. Departments hold monthly faculty meetings where individuals have the opportunity to share their insights with peers and their department head.

TSU collects research stakeholder input from interactions with commodity groups via survey instruments or face-to-face discussions. Survey instruments are a useful tool to assess information from broader groups of stakeholders. The face-to-face discussions are often held with individual stakeholders, community group representatives or trade association representatives, or with individual stakeholders in a group setting. These interactions allow for questions and answers to direct and stimulate discussion of areas important to stakeholders. Many research programs regularly employ surveys of stakeholders to solicit feedback on important issues; surveys for feedback on individual topics are also used following informational talks at educational programs, field days, etc. While some stakeholders prefer the anonymity and brevity of a survey instrument (often resulting in increased level of input gained), it does not always allow for discussion of previously unrecognized areas of concern. The increased acceptance of social media presents opportunities for stakeholder input. Many programs maintain an active presence on social media; these platforms serve as a source of information on stakeholder needs and concerns. Research presentations to non-academic stakeholders solicit feedback via evaluations; information gained is incorporated into program focus areas.

4. How Considered
Created from stakeholder input, the State Extension Strategic Plan for 2010-2020 identifies emerging issues, redirects Extension programs, builds state action agendas and sets program priorities. Stakeholder input and performance measures at local, regional, and statewide level monitor and adjust deployment of the strategic plan. UT Extension will address the increasing urbanization and a loss of farmland in the state are concerns for residents. Our Nursery, Fruit and Vegetable Production Programs will place greater emphasis on plant, pest, and soil diagnostic services. The Center for Profitable Agriculture will continue to conduct educational programs on the state's Agritourism industry and value-added programs. Health issues continue to be top concerns for residents. Extension strengthened health programming by offering the CDC Diabetes Prevention Program. In an effort to strengthen our Extension and research for the state's beef cattle producers, researchers and Extension personnel will jointly implement research and outreach in hay schools, late gestation nutrition, marketing, forage testing, and stockpiled forages.

Stakeholder input is an active part of setting UT AgResearch budget priorities and redirecting allocations as critical needs emerge, are addressed, and wane. Stakeholder input directly impacts hiring patterns, faculty equipment budgets, scientific communication efforts, forward-looking action plans, and grant-writing directions.

TSU Extension will continue to use extensive stakeholder input to determine what extension faculty positions and extension agent positions are needed for the state of Tennessee. TSU Extension will also continue to partner with UT Extension, county extension offices and extension advisory councils to determine staffing needs, emerging issues and determine priority areas for Tennessee.

Based on a needs assessment, TSU Extension implemented a program called, "Tennessee New Farmer Academy" for farmers, ranchers and returning veterans, to address the need of shortage of production farmers due to aging farm population. We have also expanded the locations to each region of the state. TSU Extension small and minority farms outreach program has been supporting minority and small farmers in Tennessee. It offers several two-day outreach conferences across the state to serve small, minority and women farmers.

As previously stated, TSU research utilizes stakeholder input during the planning and execution of research programs. Information gained through this process did not result in any overt changes in research direction or scope this past year. Rather, it provided information on additional facets for research exploration. For example, discussions with nursery growers and regulatory agencies has led to a major emphasis being placed on education and research in an emerging disease affecting our nursery industry, Boxwood Blight. Continued concerns over consumer health and food safety issues drives our emphasis in research in these areas. These areas of research. These new, or additional information changes, are examples of stakeholder-inspired modifications we encounter most frequently.

IV. Critical Issues

1 Supporting Food, Fiber, and Energy Systems
Description:
Safe, sustainable agricultural systems that are socially, economically, and environmentally responsible are key to enhancing the lives of Tennesseans and supporting a growing global population. We are exploring ways to deliver discoveries using a systems approach to agriculture productivity that will provide customizable solutions for producers.

Term: Long

Science Emphasis Areas
Agroclimate Science
Bioeconomy, Bioenergy, and Bioproducts
Environmental Systems
Family & Consumer Sciences
Food Safety
Human Nutrition
Sustainable Agricultural Production Systems

2 Enhancing Biodiversity and Environmental Quality
Description:
Safeguarding and enhancing the natural resource environment has become increasingly complex within environmental, social, resource and personal contexts. Through collaboration among researchers, industry, producers, environmental groups, and government, we are helping preserve a diverse and resilient environment for future generations.

Term: Long

Science Emphasis Areas
Agroclimate Science
Bioeconomy, Bioenergy, and Bioproducts
Environmental Systems
Sustainable Agricultural Production Systems

3 Enriching Our Economy
Description:
Helping farms and agriculture businesses become more profitable and individuals become financially secure boosts the local, state, and national economies. Our programs strive to strengthen the economic viability of all facets of agribusiness, and improve the financial literacy of Tennesseans and beyond so they may build and protect wealth for themselves and future generations.

Term: Long

Science Emphasis Areas
Family & Consumer Sciences
Food Safety
Sustainable Agricultural Production Systems
Youth Development

4 Developing Our Workforce
Description:
A key component for thriving communities is a strong workforce in rural and urban areas. Tennessee’s programs for youth and adults provide the skills, experience, and confidence necessary to move into a competitive
workforce and solve present and upcoming challenges. Through outreach and engagement, we also educate youth to better understand the vital role that agriculture and animal industries play in people’s lives and the career opportunities these industries provide.

Term: Long

Science Emphasis Areas
Education and Multicultural Alliances
Family & Consumer Sciences
Food Safety
Sustainable Agricultural Production Systems
Youth Development

5 Strengthening Our Health
Description:
Making healthy choices is important for humans, animals, and even our planet. As a leader in nutrition, animal welfare, and environmental education, we are working to understand how food, physical activity, and social connections affect overall health (i.e. One Health). From food safety to disease prevention and maintenance to the state of our environment, these efforts will help Americans and the rest of the world lead healthier lives for generations to come.

Term: Long

Science Emphasis Areas
Environmental Systems
Family & Consumer Sciences
Food Safety
Human Nutrition
Sustainable Agricultural Production Systems
Youth Development